## **Scotiabank**

**GLOBAL ECONOMICS** 

### **ECONOMIC COMMENTARY**

December 9, 2024

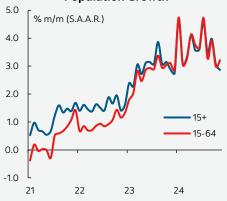
### **Contributors**

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#### Chart 1

### Canada: Labour Force Survey - Population Growth



Sources: Scotiabank Economics, Statistics Canada.

### Chart 2

# Canada: Labour Force Survey Long-Term Population Growth



### Population in Canada: A Monthly Snapshot

### THE WAITING GAME

Highlighting the estimates of the national population and components of growth, with a focus on the levels and flows of permanent and temporary residents. This report tracks admissions and issuances of individuals granted permission to permanently and temporarily reside in Canada, and whether these figures are aligning with federal government immigration targets.

### November's Labour Force Survey arrived in force

- Although the weakest m/m (S.A.A.R.) reading of the year, 15+ year old population growth still recorded a solid increase of 80,100, a 2.9% jump over the previous month, contributing to a 3-month trend of 3.3% (S.A.A.R.) as we head towards the end of the year. With Canada's population estimates being released later this month, all signs point to another quarter of modestly-decelerating-but-still-robust growth.
- Despite decent job gains (additional context <a href="here">here</a>), a spike in the unemployment rate grabbed headlines owing to a surge in the labour force. However, it should not necessarily come as a surprise owing to a likely surge in temporary residents in the country (frantically) seeking to secure a job to enhance the opportunities to stay following the October announcement. This will likely continue to play out in the months ahead.

### Seeing the year out in one aspect, seeing how the rest of the year goes in another

- The big questions coming on the back of the federal government's plan to rehaul its immigration policies (particularly in the temporary resident category) in late October are: How large of an impact will these policies ultimately have and when will we start seeing their effects?
- One thing is for certain: given available immigration data is as of October, it will still
  be quite some time until we begin to see the consequences of these recent
  announcements. The number of new temporary residents should come down over
  time, as the issuance of temporary permits by IRCC through October is down
  compared to 2023. It is particularly pronounced for international students (-19% ytd),
  while across major categories, permits are down by just over 10%.
- One picture which is much sharper, however, is the government's 2024 permanent
  resident target, reaching approximately 85% of their current goal (among major
  streams) as of October. As we wait for the final two months of admission recordings
  for the year, the path to 485,000 is both clear and achievable. The government is also
  aggressively granting PR status to higher shares of those already in the country on
  temporary status. Just over half (52%) of PR admissions through October were
  granted to temporary permit holders.
- Nevertheless, even with expected implementation lags, the combined data still
  suggests the government will likely fall short of population attrition targets. With this
  month's upcoming quarterly population report, we will have a better sense of those
  gaps, but current trends reaffirm our expectations for population growth of 0.9% and
  0.5% over the next two years, versus the government's plan to stall growth entirely.

			Canada			
		Labour Force S	urvey Population E	stimates, Mon	thly	
Labour Force Survey	Level, SA	Growth vs. Prev. Month	Growth vs. Nov 2023	M/M, SAAR (%)	3-Mo. Moving Average, SAAR (%)	15+ Growth, 3-MMA: 2019-Pres. (%)
Nov 2024	24.057.000	00.400		2.0	22	
15 Years and Over Labour Force	34,057,600 22,163,700	80,100 137,800	1,179,000 605,000	2.9 7.8	3.3 3.2	
Edbour Force	22,103,700		Population Estimat		5.2	
Denviotion Estimates	Luca	1			Cl	
<b>Population Estimates</b> Jul 1, 2024	<u>Level, NSA</u>	Growth vs. Prev. Quarter	Q/Q, ann	<u>. (%)</u>	Change vs. Prev. Year (%)	<u>Growth: 2019-Pres (% y/y)</u>
Total	41,288,599	250,229	2.5		3.0	
Components of Population Growth Jul 2024	<u>Level</u>	<u>Difference vs. Pr</u>	ev. Quarter	<u>Diffe</u>	rence vs. Prev. Year (%)	Growth: 2019-Pres. (Persons)
Net International Migration	240,303	-19,01	3		-26.5	
of which Permanent Residents	134,138	12,405			13.7	
Net Non-Permanent Residents	117,836	-36,64	17		-46.5	
NPR Inflows	265,243	-24,600			-13.6	
NPR Outflows	147,407	12,047			69.8	
Net Emigration	11,671	-5,229			3.0	tana, anadrahadi
Natural Increase	9,926	-			-	
Total	250,229	-3,78	5		-25.2	
		Non-Permanen	t Resident Stock Es	timates, Quar	terly	<u> </u>
Stock	Level	Difference	vs. Previous Quarter (%	)	Share of Population (%)	Stock: Sep. 2021-Pres. (Persons)
Jul 2024			2.0		2.5	
Study Permit Holders	1,037,534	2.0			2.5	
Work Permit Holders	1,400,843	4.2			3.4	
Other Non-Permanent Resident Types	563,713	7.8			1.4	
Total	3,002,090		4.1		7.3	
	,	Admission of P	ermanent Residen	ts, Monthly - If	RCC	
Admissions Oct 2024	<u>Level</u>	Difference vs. Prev. Year (%)	YTD Admi	<u>ssions</u>	YTD Difference vs. 2023 (%)	Issuances: 2019-Pres. (Persons)
Other Admission Categories	21,220	2.9	195,78	10	4.8	
Study Permit	1,445	-1.4	22,67	0	2.7	
International Mobility Program	7,920	0.8	130,02	25	2.2	
Temporary Foreign Worker Program	655	29.7	11,010	)	21.2	
Post Graduate Work Permit Program	3,115	-2.0	54,98	0	-8.0	
Total, Major Streams	34,355	2.2	414,46	55	2.3	
	IRCC Total (I	Major Streams) PR Adm	issions as a Share o	f The 2024 Fed	deral Government Target	
			85%			
	_	Issuances of Tomr	oorary Resident Per	mits Monthly	IDCC	
Nondament	Louis	YTD Issua			Difference vs. 2023 (%)	Issuances: 2019 - Pres. (Persons)
New Issuances Oct 2024	<u>Level</u>	<u>r i u Issua</u>	inces	YIL	/ Difference vs. 2023 (%)	issudifices. 2019 - PTes. (Persons)
Study Permit Holders	32,100	457,485			-19.0	_^
Work Permit Holders	72,810	803,850			-4.4	
of which International Mobility Program	60,950	640,240			-4.7	
Temporary Foreign Worker Program	11,860	163,610			-3.2	
Total, Major Streams	104,910	1,261,3			-10.3	
Express Entry System (December 03, 20	1			vited to Apply: 90	On or Above CPS Score of L	owest-Ranked Candidate Invited: 466
Express Entry System (December 03, 20	<del>24) - French La</del> ngt	age Proficiency (v.1)	Rank Required to be In	viceu to Apply: 80	CRS Score of I	owest-Ranked Candidate Invited: 466

Table 1: Population and Immigration - Summa	ry
Labour Force Survey Estimates, Monthly  STATCAN Table 14-10-0287-02	Statistics Canada's Labour Force Survey provides monthly reports on the number of workingage individuals in Canada, as well as the total numbers of individuals which comprise the labour force and the changes in these levels. While the LFS does not explicitly report on the components of labour force growth, it is a good early indicator of immigration flows given their dominance in population trends.
National Population Estimates, Quarterly	National population estimates measure all persons (citizens, permanent and non-permanent residents) living in Canada in the observed time period, reported on a quarterly and annual basis.  The population growth between the most current period vs. the previous is comprised of net international migration levels (the arrival/admission of new permanent residents and non-permanent residents, minus non permanent residents and persons exiting the country and severing residential ties with Canada), plus the national natural increase.  The current national population estimate is reported as of July 1, 2024 by Statistics Canada, with components of population growth reported as of June 30, 2024.
STATCAN Table: 17-10-0009-01  Non-Permanent Resident Stock Estimates,  Quarterly	This dataset reports on the population estimates of non-permanent residents in the country and the components of this group (i.e. work and study permit holders).
	Non-permanent resident stock is reported by Statistics Canada, with updates published on a quarterly basis.  The government has acknowledged there are about 300,000-600,000 undocumented
STATCAN Table 17-10-0121-01	residents in the country, but there are not yet official numbers.
Admissions of Permanent Residents, Monthly (IRCC)	Reports the number of individuals transitioning from temporary resident to permanent resident status. Those with existing study permits, or under the International Mobility Program (IMP), Temporary Foreign Work Program (TFWP), or Post Graduate Work Program (PGWP) are persons already residing in Canada at the time they are granted PR status. Other Admission Categories represents the remaining individuals granted PR status through federal and provincial economic, sponsorship and refugee programs and are most often new arrivals to Canada.
Issuances of Temporary Resident Permits, Monthly (IRCC)	Measures the issuances of temporary permits administered to study, work or claim asylum in Canada. Despite now being granted permission to move to Canada, these persons may not have arrived at the time their permit was issued. While these individuals who have not yet entered would not be included in non-permanent resident stock estimates, they are indicative of future inflows.
Express Entry System	The most recent Express Entry System round type, date, number of invitations issued and Comprehensive Ranking System (CRS) score of the lowest-ranked candidate invited will be reflected in this monthly report at the time of publication. Top candidates per round are invited to apply for permanent residence approximately every 2 weeks, with the number of invitations and CRS thresholds adjusting based on the type of invitation round held.
Sources: Scotiabank Economics, Government of Canada, IRCC	, Statistics Canada.

able 2: Population and Immigration - Federal Immigration Targets				
Federal Immigrant Target: Permanent Residents	In 2023, the federal government released plans to welcome 485,000 new permanent residents in 2024, followed by an announcement in October 2024 to welcome 395,000 in 2025, 380,000 in 2026, and 365,000 in 2027.			
Federal Immigration Target:	In October 2024, the federal government announced targets on temporary resident admissions			
Non-Permanent Residents	as part of its plan to decrease the number of non-permanent residents as a share of the total population to 5.0% by end-2026, consisting of 673,650 new admissions in 2025, 516,600 in 2026, and 543,600 in 2027, contributing to annual net declines in the temporary population of 445,901 and 445,662 between 2025-2026, before expecting slight growth of 17,439 in 2027. The federal government previously announced measures targeting temporary foreign workers in low-wage positions. Starting September 26, certain LMIA applications for low-wage positions in census metropolitan areas with an unemployment rate of 6% or higher will not be processed. In certain sectors, the current 20% cap on the proportion of low-wage positions is being reduced to 10% (in construction and healthcare sectors, this cap is being reduced to 20%) and the maximum employment duration for low-wage positions is being reduced from 2 years to 1 year.			

Sources: Scotiabank Economics, Government of Canada, IRCC, Statistics Canada.

Table 3: Population and Immigration - Definitions				
Concept	Definition			
Net International Migration	The sum of immigrants and net non-permanent residents, minus net emigration.			
Permanent Residents	A person who has legally immigrated to Canada but is not yet a Canadian citizen.			
Non-Permanent Residents	A person from another country with a usual place of residence in Canada and who has a work/study permit or who has claimed refugee status.			
Net Non-Permanent Residents	Inflows minus outflows of non-permanent residents at a given period of time.			
Immigrant	A person who is a permanent resident or landed immigrant, granted the right to live in Canada permanently.			
Emigrant	A person who leaves Canada to live in another country and severs residential ties with Canada.			
Net Emigration	Emigrants minus returning emigrants.			
Natural increase	The difference between births and deaths over a given period of time.			
Labour Force	Persons 15 years of age and over who are employed or unemployed.			
International Mobility Program	Program which allows employers to hire foreign workers without a Labour Market Impact Assessment (LMIA).			
Temporary Foreign Worker Program	Program which allows employers to hire foreign workers to fill short-term labour and skill shortages when no Canadians are available to do the job. An LMIA is required to hire through this program.			
Post Graduate Work Permit Program	Program which allows foreign students who have graduated from an eligible post-secondary institution in Canada and applied to IRCC within 90 days of completing all degree or program requirements to legally work in Canada.			
Express Entry System	An IRCC online system used to manage immigration applications from skilled workers, broken down into three programs: Canadian Experience Class, Federal Skilled Worker Program and Federal Skilled Trades Program.			
Comprehensive Ranking System (CRS)	The points-based system used by IRCC to assess and score applicant profiles and rank them in the Express Entry Pool. The total CRS score is 1200, consisting of 600 core points and 600 additional points. Points are awarded through applicants meeting certain criteria as set out by IRCC.			
Sources: Scotiabank Economics, Government	of Canada, IRCC, Statistics Canada.			

**Canada: Monthly Study** 

**Permit Issuances** 

persons, 000s

2023

2024

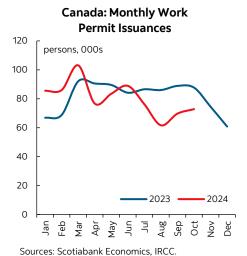
December 9, 2024

Oct

Chart 3 Canada: Monthly Total PR Admissions, **Major Streams** 



Chart 4



Aug Sep Feb Apr May Jun  $\exists$ Sources: Scotiabank Economics, IRCC.

Chart 6

**Intended Destination of New Work** Permit Holders - Oct 2024

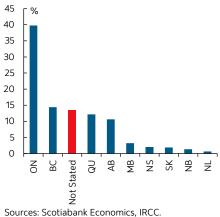


Chart 7

**Intended Destination of New Study** Permit Holders - Oct 2024

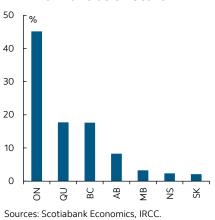


Chart 8

Chart 5

200

180

160

140

120

100

80

60 40

20 O

### **Provincial Population Growth\*:** Nov 2024



Sources: Scotiabank Economics, Statistics Canada.

### Chart 9

**Canada: International Migration** 

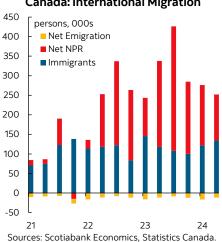


Chart 10

Canada: Natural Growth 120 persons, 000s 100 80 60 40 20 0 Births ■ Deaths Net -20 04 06 08 10 12 20 14 16 18 22 24 Sources: Scotiabank Economics, Statistics

Chart 11

A Tall Order: Gross Versus Net Flows 1500 000, change in NPR Permits 1000 500 0 -500 -1000 -1500 2023 2024\* 2025 2026 2027 Implied outflows less transitions . New Arrivals ■ Transitions

Sources: Scotiabank Economics, GoC. \* GoC has fixed targets for gross new issuance and net NPR attrition. Implied outflows are backed out. 2024 Q2 flows annualized.

Net Attrition

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