Scotiabank.

GLOBAL ECONOMICS

FISCAL PULSE

November 22, 2024

Contributors

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Chart 1

Updated Budget Balance Projections

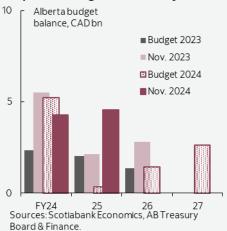
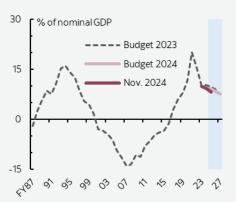


Chart 2

Alberta Net Debt



Sources: Scotiabank Economics, Finance Canada, AB Treasury Board & Finance.

Alberta: 2024–25 Mid-Year Update

PROGRESS NOW, UNCERTAIN TOMORROW

- Budget balance forecasts: \$4.6 bn (1.0% of nominal GDP) in FY25—an improvement of \$4.2 bn versus Budget 2024 (chart 1).
- Net debt: revised down by \$4 bn in FY25; as a share of nominal output, net debt is now expected to decline from 9.4% in FY24 to 8.2% in FY25 (chart 2).
- Economic forecasts: real GDP forecast raised slightly from +2.9% to +3.0% for 2024 but reduced from +3.3% to +2.7% for 2025; WTI price projection unchanged at US\$74/bbl in FY25, and light-heavy differential projection narrowed from US\$16/bbl to US\$14/bbl. Population growth raised from 3.7% to 4.4% in 2024 and from 2.3% to 2.5% in 2025.
- Borrowing requirements: not updated but with a \$4.2 bn improvement in the budget balance, the borrowing program is expected to be much lower than the \$19.8 bn forecast for FY25 at Budget time, over half of which was for future debt requirements.
- Capital spending: planned outlays are projected to total \$8.3 bn in FY25—a slight \$34 mn decrease from Budget 2024.
- In a year marked by a booming heavy oil industry and growth momentum
 outpacing its peers, Alberta sits comfortably in the black. However, caution is
 warranted moving forward due to the province's revenue sensitivity to oil prices
 and potential downside risks from weaker commodity prices influenced by
 supply-side politics and global demand concerns. Additionally, population
 growth may challenge the government's current forecasts. Nevertheless, the
 update kept spending increases within the contingency bounds, a prudent
 approach as the province prepares for Budget 2025.

OUR TAKE

Alberta's mid-year update projects a notable improvement in FY25 with another sizable surplus on the horizon. The province reported \$4.3 bn in revenue windfalls, mainly from higher bitumen royalties, with lifted spending completely absorbed by the reallocation of contingencies. The FY25 surplus is expected to come in at a hefty \$4.6 bn (1.0% of nominal GDP)—an improvement of \$4.2 bn versus the Budget 2024 estimate. This comes on the heels of a sizable \$4.3 bn surplus (+0.9% of nominal GDP) in FY24—\$0.9 bn lower than anticipated in February.

The revenue outlook benefits from a booming Canadian heavy oil industry this year and a strong handoff from last year. Natural resource revenues, especially from oil sands royalties, remain pivotal to Alberta's coffer, projected to contribute over 26% of the province's revenue in FY25 (chart 3). Bitumen royalties—accounting for over three-quarters of resource revenue— are tracking \$3.1 bn higher than the Budget 2024 projection, driven by a tighter light-heavy differential and a weaker Canadian dollar. Tax revenues make up the remaining \$1.2 bn windfall, driven primarily by strong population growth, employment gains, and higher-than-expected corporate profits, underscoring the province's favourable economic and labour conditions.

Updated economic assumptions appear optimistic. Real GDP is expected to grow by 3.0% this year, surpassing last year's real growth of 2.3%. We anticipate the Alberta economy will expand at a more moderate rate of 1.8% this year due to still restrictive monetary policy dampening demand nationwide. The projected 2.7% real growth rate for next year aligns more closely with our current forecast of 2.6%. Population growth assumption was raised from 3.7% to 4.4% in 2024 and from 2.3% to 2.5% in 2025—a touch higher than our current

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projections, which accounts for a realistic path of population growth based on the federal government's policy to curb the influx of international migrants.

Commodity price assumptions seem realistic, but the risks are tilted to the downside. The WTI price assumption remains unchanged at US\$74/bbl for the ongoing fiscal year, aligning closely with Scotiabank GBM's view and current market pricing for near-term prices (chart 4). There is some downside risk given recent fluctuations, with WTI prices dipping below US\$70/bbl since September due to concerns over global demand and increased economic risks. Greater caution is warranted moving forward, as this weakness may persist into subsequent fiscal years, and supply-side politics under the new US administration could cap commodity prices. The Alberta government projects WTI prices to average US\$74/bbl over FY26-27, which is above current market expectations and introduces significant downside risks given the high sensitivity to oil prices—each US\$1/bbl change impacts the fiscal balance by \$630 mn. The Trans Mountain Pipeline Expansion (TMX) has contributed to a narrower lightheavy differential, expected to average US\$14/bbl in FY25—US\$2 narrower than budget forecasts and in line with Scotiabank GBM's view. This, along with a weaker Canadian dollar (averages 73.30 US¢/Cdn\$ in FY25), benefits Canadian producer profits and government coffers.

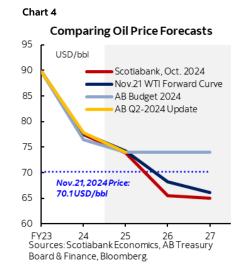
Acknowledging substantial uncertainty and downside risks, the government warns of a potential return to budget deficit. If oil prices remain below US\$70/bbl, as current market pricing suggests, combined with ongoing compensation negotiations and the implementation of a new personal income tax bracket, the government could face a deficit as early as the next fiscal year.

The update largely maintains the spending plan in Budget 2024 with cost increases in key government services (chart 5). Operating expenses are

tracking \$1.2 bn (2%) above budget, alongside \$847 mn for disaster and emergency assistance related to wildfire response and recovery, nearly depleting the \$2.0 bn spending contingency initially set aside. This includes \$716 mn for health services to address physician compensation and the needs of a growing and aging population, \$125 mn to manage enrollment growth in schools, and \$240 mn allocated to support seniors and social services programs.

Alberta's balance sheet remains in great shape. The government continues to allocate surplus cash to repay taxpayer-supported debt as it matures and invest the remainder. In FY25, \$1.4 bn is expected to be repaid, while another \$1.4 bn will be placed into the Alberta Fund, which can be spent on further debt repayment, deposited into the Alberta Heritage Savings Trust Fund or funding one-time spending initiatives. Net debt is projected to sharply decline to 8.2% of GDP in FY25 from 9.4% in FY24, compared to the slight decrease to 9.2% forecasted in Budget 2024.

Chart 3									
	Re	sour	ce Rev	enues	Forec	ast			
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Non-Renewable Resource Revenue (LHS)									
Resource Revenue as % of Total Revenue (RHS)									
Sources: Scotiabank Economics, AB Treasury									
Board & Finance.									



Updated Fiscal Forecast \$ billions except where noted									
	FY	24	FY25						
	Feb. '24	<u>Final</u>	Feb. '24	Nov. '24					
Total Revenue	75.6	74.7	73.5	77.9					
Own-Source	63.0	62.4	60.9	65.1					
PIT	15.2	15.2	15.6	16.6					
CIT	7.2	7.0	7.0	7.3					
Nat. Resources	19.4	19.3	17.3	20.3					
Other	21.1	20.9	21.0	21.0					
Fed. Transfers	12.7	12.3	12.6	12.8					
Total Expenditure*	67.4	67.4	71.2	72.2					
Programs**	64.3	64.3	67.8	69.0					
Health	27.0	27.4	28.4	29.1					
Education	16.0	16.4	17.0	17.1					
Other	21.3	20.5	22.5	22.9					
Debt Service	3.1	3.1	3.4	3.2					
Disaster assistance	3	3.0	_	0.8					
Contingency	0.0	_	2.0	0.3					
Balance	5.2	4.3	0.4	4.6					
% of GDP	1.2	0.9	0.1	1.0					
Net Debt	40.9	41.4	42.1	38.1					
% of GDP	9.3	9.4	9.2	8.2					
Debt Service									
% of Revenue	4.1	4.2	4.6	4.1					
* Net of contingency									

^{*} Net of contingency.

Sources: Scotiabank Economics, AB Treasury Board & Finance.

Chart 5 Comparing Spending in Recent Alberta Fiscal Plans 135 program 130 spending*, index, FY20 = 100 125 120 115 110 105 100 Budget 2022 Nov. 2022 Budget 2023 Nov. 2023 95 Budget 2024 Nov. 2024 22 23 25 * Excluding contingency and disaster and

emergency assistance. Sources: Scotiabank Economics, AB Treasury Board & Finance.

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^{**} Excluding disaster and emergency assistance



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