Scotiabank

GLOBAL ECONOMICS

FISCAL PULSE

November 27, 2023

Contributors

Laura Gu

Economist Scotiabank Economics 416.866.4202 laura.gu@scotiabank.com

John Fanjoy

Economist Scotiabank Economics 416.866.4735 john.fanjoy@scotiabank.com

Chart 1

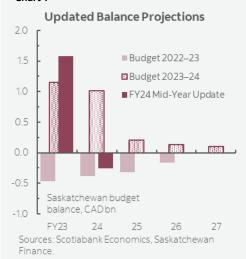
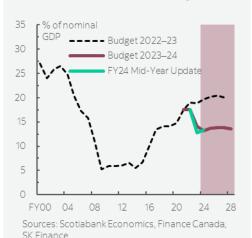


Chart 2 Saskatchewan's Net Debt Projections



Saskatchewan: 2023–24 Mid-Year Update

COST OF DROUGHT DRAINS BUDGET SURPLUS

- Budget balance forecasts: -\$251 mn (-0.2% of nominal GDP) in FY24, a reversal from the \$1.0 bn (1.0%) surplus projected in Budget 2023 (chart 1), while the FY23 surplus came in more than \$400 mn higher than estimated in March (\$1.6 bn, 1.4%).
- Net debt: increased by \$918 mn versus Budget to \$15.0 bn for FY24 (chart 2); as a share of nominal output, net debt is now expected to rise from 12.8% in FY23 to 13.3% in FY24.
- Real GDP growth forecast: incrementally lifted from 1.5% to 1.6% for 2023 but nudged down from 1.5% to 1.3% for 2024; nominal GDP projection revised down from 1.7% to -1.2% for 2023 but raised from 1.4% to 2.2% for 2024.
- WTI price projections lifted slightly to US\$80.22/bbl in FY24 from US\$79.5/bbl projected in Budget 2023.
- Borrowing requirements: estimated at \$2.4 mn for FY24—up \$737 mn from Budget 2023.
- Saskatchewan faces headwinds as impact of an unexpected drought and declining
 potash revenue erode the hefty surplus projected in March. Despite these
 challenges, the province maintains fiscal advantages with its low debt burden,
 strong credit ratings and disciplined spending ensuring resilience.

OUR TAKE

Saskatchewan sees significant spending increases against dwindling economic prospects, reversing the initially projected hefty \$1 bn surplus and stead forecasting a modest deficit of \$251 mn. Impact of recent drought conditions, albeit milder than in 2021, adds over \$800 mn to crop insurance claims, weighing on the province's finances. Non-renewable resource revenue sees a downward revision of over \$700 mn, solely attributed to potash price pressures and lower-than-expected sale volumes, marking a -42% decline from last fiscal year. With the newly projected deficit, the province's net debt is expected to increase as a share of GDP to 13.3%, albeit from a lower starting point due to last year's better-than-expected results—the second lowest among provinces, exceeding only that of Alberta.

Robust economic momentum offset unforeseen weaknesses in resource revenue, maintaining the revenue projection largely unchanged from the March blueprint.

Fueled by the resilience in the province's labour market and consumer spending, tax revenue is poised to grow by 2.4% in FY24, contrasting the budget's projected slight decline. As potash drove the sharp downward revision in non-renewable resource revenue versus the Budget (-\$718 mn, -21.5%), oil and gas projection remained intact with slight improvement linked to a tighter light-heavy differential. Non-renewable resource revenue is now expected to come in -10% below levels in FY22 before the commodities boom following Russia's invasion of Ukraine.

With only incremental changes versus the budget, near-term economic assumptions underpinning the update appear realistic, although headwinds on commodity prices and economic uncertainty pose potential downside risks. Real growth is projected at a robust 1.6% in 2023, a hair above our latest forecast of 1.5%. With weaker price levels in the resource sector, nominal output is set to decline by -1.2% this year instead of the 1.7% growth pencilled in at budget time—largely in line with our current estimate of -1.5%. WTI prices are now expected to average US\$80.22/bbl in FY24, slightly below the current market pricing and in line with Scotiabank GBM's October forecasts. Compared to Alberta's forecast of US\$75/bbl in its first quarter update, Saskatchewan's forecast does

November 27, 2023

not leave much room for downside risks given heightened uncertainty over the horizon. As a rule of thumb, US\$1/bbl is linked with a fiscal impact of \$16 mn in royalties.

Spending is expected to come in \$1.3 bn (7.0%) higher than projected in March with increases anticipated in all categories except for health.

Severe droughts and wildfires throughout the summer lead to increased crop insurance claims which have added an additional \$853 mn to agriculture spending, 59% above what was projected at the beginning of the fiscal year. The wildfire response measures have also resulted in higher projected spending on protection of persons and property, up \$111 mn (11.5%) from the initial Budget. Education expenditure is also projected to be \$271 mn (6.7%) above Budget 2023 projections owing largely to inflation -indexed defined benefit pension plans. While the province no longer anticipates a decline in program spending this fiscal year, spending restraint remains a key element in the updated spending plan—program spending excluding agriculture expenditures is expected to grow by a moderate 2.9% in FY24.

Mirroring the \$1.3 bn deterioration in the province's bottom line, borrowing requirements were estimated at \$2.4 bn for FY24, up \$737 mn from Budget 2023.

Updated Fiscal Forecast \$ millions except where noted				
	FY23		FY24	
	Mar. '23	<u>Final</u>	Mar. '23	Nov. '23
Total Revenue Non-Renewable Resources Other Own-Source Federal Transfers	20,262 4,512 12,388 3,361	20,595 4,603 12,635 3,357	19,678 3,345 12,779 3,555	19,713 2,627 13,521 3,566
Total Spending	19,115	19,014	18,660	19,964
Program Spending Agriculture Health Education Social Services Other	18,298 1,799 6,973 3,776 1,602 4,147	18,198 1,835 7,010 3,792 1,587 3,973	17,848 1,450 7,056 4,036 1,665 3,641	19,141 2,303 7,056 4,306 1,686 3,789
Debt Service	817	816	812	823
% of Revenue	4.0	4.0	4.1	4.2
Budget Balance % of GDP	1,147 1.1	1,581 <i>1.4</i>	1,018 <i>1.0</i>	-251 -0.2
Net Debt % of GDP	14,968 <i>14.1</i>	14,598 <i>12.8</i>	14,128 <i>13.2</i>	15,046 <i>13.3</i>

Global Economics 2



November 27, 2023

This report has been prepared by Scotiabank Economics as a resource for the clients of Scotiabank. Opinions, estimates and projections contained herein are our own as of the date hereof and are subject to change without notice. The information and opinions contained herein have been compiled or arrived at from sources believed reliable but no representation or warranty, express or implied, is made as to their accuracy or completeness. Neither Scotiabank nor any of its officers, directors, partners, employees or affiliates accepts any liability whatsoever for any direct or consequential loss arising from any use of this report or its contents.

These reports are provided to you for informational purposes only. This report is not, and is not constructed as, an offer to sell or solicitation of any offer to buy any financial instrument, nor shall this report be construed as an opinion as to whether you should enter into any swap or trading strategy involving a swap or any other transaction. The information contained in this report is not intended to be, and does not constitute, a recommendation of a swap or trading strategy involving a swap within the meaning of U.S. Commodity Futures Trading Commission Regulation 23.434 and Appendix A thereto. This material is not intended to be individually tailored to your needs or characteristics and should not be viewed as a "call to action" or suggestion that you enter into a swap or trading strategy involving a swap or any other transaction. Scotiabank may engage in transactions in a manner inconsistent with the views discussed this report and may have positions, or be in the process of acquiring or disposing of positions, referred to in this report.

Scotiabank, its affiliates and any of their respective officers, directors and employees may from time to time take positions in currencies, act as managers, co-managers or underwriters of a public offering or act as principals or agents, deal in, own or act as market makers or advisors, brokers or commercial and/or investment bankers in relation to securities or related derivatives. As a result of these actions, Scotiabank may receive remuneration. All Scotiabank products and services are subject to the terms of applicable agreements and local regulations. Officers, directors and employees of Scotiabank and its affiliates may serve as directors of corporations.

Any securities discussed in this report may not be suitable for all investors. Scotiabank recommends that investors independently evaluate any issuer and security discussed in this report, and consult with any advisors they deem necessary prior to making any investment.

This report and all information, opinions and conclusions contained in it are protected by copyright. This information may not be reproduced without the prior express written consent of Scotiabank.

 $^{\text{\tiny{TM}}}$ Trademark of The Bank of Nova Scotia. Used under license, where applicable.

Scotiabank, together with "Global Banking and Markets", is a marketing name for the global corporate and investment banking and capital markets businesses of The Bank of Nova Scotia and certain of its affiliates in the countries where they operate, including; Scotiabank Europe plc; Scotiabank (Ireland) Designated Activity Company; Scotiabank Inverlat S.A., Institución de Banca Múltiple, Grupo Financiero Scotiabank Inverlat, Scotia Inverlat Derivados S.A. de C.V. – all members of the Scotiabank group and authorized users of the Scotiabank mark. The Bank of Nova Scotia is incorporated in Canada with limited liability and is authorised and regulated by the Office of the Superintendent of Financial Institutions Canada. The Bank of Nova Scotia is authorized by the UK Prudential Regulation Authority and is subject to regulation by the UK Financial Conduct Authority and limited regulation by the UK Prudential Regulation Authority are available from us on request. Scotiabank Europe plc is authorized by the UK Prudential Regulation Authority and regulated by the UK Financial Conduct Authority and Regulation Authority.

Scotiabank Inverlat, S.A., Scotia Inverlat Casa de Bolsa, S.A. de C.V., Grupo Financiero Scotiabank Inverlat, and Scotia Inverlat Derivados, S.A. de C.V., are each authorized and regulated by the Mexican financial authorities.

Not all products and services are offered in all jurisdictions. Services described are available in jurisdictions where permitted by law.

Global Economics 3